

APPENDIX C

**CONSULTATION LETTERS ASSOCIATED WITH THE
FLORIDA STATE CLEARINGHOUSE**



STATE OF FLORIDA
DEPARTMENT OF COMMUNITY AFFAIRS

"Helping Floridians create safe, vibrant, sustainable communities"

LAWTON CHILES
Governor

JAMES F. MURLEY
Secretary

November 17, 1997

Mr. Lloyd Lorenzi
United States Department of Energy
Federal Energy Technology Center
3610 Collins Ferry Road
Morgantown, West Virginia 26507-0880

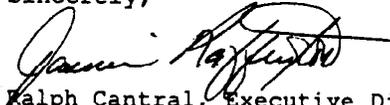
RE: U.S. Department of Energy - Scoping Letter for
Jacksonville Electric Authority Circulating Fluidized
Bed Combustor Project - Duval County, Florida
SAI: FL9710020730C

Dear Mr. Lorenzi:

The Florida State Clearinghouse has received your notification of the above-described project, and has forwarded it to the appropriate state agencies for review. In order to receive comments from all agencies, an additional fifteen days is requested for completion of the review. Therefore, the clearance letter due date for this project will be extended from November 17, 1997, to December 2, 1997. If all comments are received prior to the extended date, every effort will be made to forward the clearance letter to you at an earlier date.

Thank you for your understanding. If you have any questions regarding this matter, please contact Ms. Cherie Trainor, Clearinghouse Coordinator, at (850) 922-5438.

Sincerely,


Ralph Cantral, Executive Director
Florida Coastal Management Program

RC/cc

2555 SHUMARD OAK BOULEVARD • TALLAHASSEE, FLORIDA 32399-2100
Phone: 850.488.8466/Suncom 278.8466 FAX: 850.921.0781/Suncom 291.0781
Internet address: <http://www.state.fl.us/comaff/dca.html>

FLORIDA BEYS
Area of Critical State Concern Field Office
2796 Overseas Highway, Suite 212
Marathon, Florida 33050-2227

GREEN SWAMP
Area of Critical State Concern Field Office
155 East Summerlin
Bartow, Florida 33800-4641

SOUTH FLORIDA RECOVERY OFFICE
P.O. Box 4022
8600 N.W. 36th Street
Miami, Florida 33159-4022



STATE OF FLORIDA
DEPARTMENT OF COMMUNITY AFFAIRS

"Helping Floridians create safe, vibrant, sustainable communities"

LAWTON CHILES
 Governor

JAMES F. MURLEY
 Secretary

December 2, 1997

Mr. Lloyd Lorenzi
 United States Department of Energy
 Federal Energy Technology Center
 3610 Collins Ferry Road
 Morgantown, West Virginia 26507-0880

RE: U.S. Department of Energy - Scoping Letter for
 Jacksonville Electric Authority Circulating Fluidized
 Bed Combustor Project - Duval County, Florida
 SAI: FL9710020730C

Dear Mr. Lorenzi:

The Florida State Clearinghouse, pursuant to Presidential Executive Order 12372, Gubernatorial Executive Order 95-359, the Coastal Zone Management Act, 16 U.S.C. §§ 1451-1464, as amended, and the National Environmental Policy Act, 42 U.S.C. §§ 4321, 4331-4335, 4341-4347, as amended, has coordinated a review of the above-referenced project.

The Department of Environmental Protection (DEP) offers comments addressing specific concerns that may arise during further development of the proposed Environmental Impact Statement (EIS). Please refer to the enclosed DEP comments.

The Department of Community Affairs (Department) notes that the project is located in the 100-year floodplain as well as a Category 1 to 3 hurricane storm surge zone. The Department has identified issues which should be included in the EIS. The applicant is also advised to coordinate the project design and construction activities with Duval County's emergency management office to ensure compliance with the County's floodplain and emergency planning requirements. Please refer to the enclosed DCA comments.

The Department of Transportation (DOT) indicates that the project will not impact the State Transportation System. However, a re-evaluation of the project will be conducted during the environmental documentation or permitting stage. Please refer to the enclosed DOT comments.

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 Phone: 850.488.8466/Suncom 278.8466 FAX: 850.921.0781/Suncom 291.0781
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SOUTH FLORIDA RECOVERY OFFICE
 P.O. Box 4022
 8600 N.W. 36th Street
 Miami, Florida 33159-4022

Mr. Lloyd Lorenzi
December 2, 1997
Page Two

The referenced scoping notice is not subject to consistency review; however, the notice is provided by the applicant to ensure that the state's comments and concerns are addressed in the draft and final Environmental Impact Statement (EIS). The draft and final EIS are subject to consistency review. The documents should be provided to the State Clearinghouse prior to the decision to proceed to each subsequent stage of project development. The draft and final EIS should be accompanied by a federal consistency determination in accordance with 15 CFR 930, Subpart C. The state appreciates the early coordination efforts. The applicant is also advised that based on our preliminary evaluation of the proposed action and the adoption of the recommendations provided by our reviewing agencies, at this stage, the state does not object to the continued development of the project. Comments received from the Northeast Florida Regional Planning Council are also enclosed for your review.

If you have any questions regarding this letter, please contact Ms. Cherie Trainor, Clearinghouse Coordinator, at (850) 922-5438.

Sincerely,



G. Steven Pfeiffer
Assistant Secretary

GSP/cc

Enclosures

cc: April Williford, Department of Environmental Protection
Gustave Rappold, Northeast Florida Regional Planning Council



STATE OF FLORIDA

DEPARTMENT OF COMMUNITY AFFAIRS

*"Helping Floridians create safe, vibrant, sustainable communities"*LAWTON CHILES
GovernorJAMES F. MURLEY
SecretaryMEMORANDUM

TO: Cherie Trainor, State Clearinghouse

FROM: G. Steven Pfeiffer, Assistant Secretary

SUBJECT: Scoping Letter - Environmental Impact Statement for Jacksonville Electric Authority Circulating Fluidized Bed Combustor Project - Duval County, Florida
SAI: FL9710020730C

DATE: December 2, 1997

The Department of Community Affairs (Department), pursuant to its role as the state's land planning and emergency management agency, has reviewed the above-referenced project for consistency with its statutory responsibilities under the Florida Coastal Management Program (FCMP). The Department has determined that, at this stage, the project is consistent with its FCMP responsibilities. However, the Department has identified issues, as outlined below, which should be included in the Environmental Impact Statement for the proposed project.

The Department notes that the project is located in the 100-year floodplain and a Category 1 to 3 hurricane storm surge zone. Therefore, the EIS should include a thorough evaluation of the following:

1. The predicted maximum storm surge heights, using the SLOSH model, relative to the base elevation of the new power generating equipment;
2. The probability of storms and storm surge flooding at the site;
3. The probable damage to the new power generating equipment from hurricane-induced flooding and high winds for each category of hurricane;
4. The types of collateral offsite damage to persons and property that may result from hurricane-induced damage to the new power generating equipment and related facilities, and the estimated probability and severity of such damage;
5. The process, procedures, equipment and time required for the restoration and reconstruction of the plant from storm

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SOUTH FLORIDA RECOVERY OFFICE
P.O. Box 4022
8600 N.W. 36th Street
Miami, Florida 33159-4022

Memorandum
December 2, 1997
Page Two

surge, freshwater flooding and wind related damage, as well as a detailed analysis of the expected costs for cleanup, restoration and reconstruction, proposed financing methods, and funding sources; and

6. Based on the foregoing, a description of the need for developing storm preparation and response plans, including the identification of measures for the minimization of damage to the plant and the surrounding area, plans for the restoration of power after hurricanes, and identification of those responsible for the preparation of such plans.

In addition, the applicant is advised to coordinate the project design and construction activities with Duval County's emergency management office to ensure compliance with the County's floodplain and emergency planning requirements.

Thank you for the opportunity to comment on this project. If you require assistance or additional information, please contact Paul Darst, Division of Resource Planning and Management at (850) 487-4545 or Rosalyn Kilcollins, Florida Coastal Management Program at (850) 414-6580 or at the address above.

GSP/rk

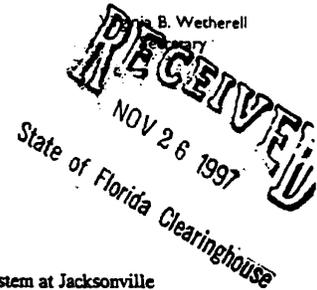


Department of Environmental Protection

Lawton Chiles
Governor

Marjory Stoneman Douglas Building
3900 Commonwealth Boulevard
Tallahassee, Florida 32399-3000

November 20, 1997



Cherie Trainor
State Clearinghouse
Department of Community Affairs
2555 Shumard Oak Boulevard
Tallahassee, Florida 32399-2100

RE: DOE/Scoping Letter for Proposed EIS - Construction of New Combustion System at Jacksonville Electric Authority's Northside Generating Station, Duval County

SAI: FL9710020730C

Dear Ms. Trainor:

The Department of Environmental Protection has reviewed the referenced scoping letter submitted by the U. S. Department of Energy regarding the proposal to repower an existing steam turbine by constructing a new combustion system at the Jacksonville Electric Authority's Northside Generating Station. The Department's Office of Siting, Division of Marine Resources, and Northeast District Office have provided the following comments to address specific concerns that may arise during further development of the proposed EIS.

- The proposed repowering project is exempt from the mandatory provisions of the Florida Electrical Power Plant Siting Act. The JEA may use the provisions of 403.5175 to license the conversion.
- A NPDES permit administered by the Department will address the proposed repowering.
- The project has a potential for impacting wetlands and changing consumptive use of ground water. The applicant should contact the Department's Northeast District and the St. Johns River Water Management District to obtain necessary information on required permits.
- The St. Johns River and its tributaries in the vicinity of the existing power plant are documented manatee habitat. Currently there is not enough information available to determine if the proposed project poses any adverse impacts to manatees or their habitat. However, adverse impacts may result from in-water construction, increased vessel traffic and the discharge of warm water effluent into waters that are accessible to manatees.

The following information is required to begin an assessment of the proposed project and to determine if manatees or their habitat will be adversely impacted. Scaled site maps should be provided showing the location of any proposed structures and the location of any proposed in-water access sites and the routes to and from the access sites.

1. Will any in-water construction be required during the proposed project?

"Protect, Conserve and Manage Florida's Environment and Natural Resources"

Printed on recycled paper.

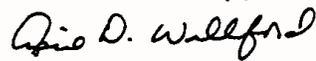
SAI 97-0730C

Page Two

2. Is there a canal connecting the project site to the St. Johns River? If not, will a canal be constructed?
3. Will any barge facilities be constructed along the St. Johns River?
4. Is vessel traffic associated with the power plant expected to increase due to the proposed modifications (e.g., delivery of fuel via barges)?
5. In conjunction with the modifications, will the power plant discharge heated water into the St. Johns River or waters connected to the St. Johns River?

We appreciate the opportunity to provide comments during the scoping phase of the proposed project. If you require additional information or have any questions, please contact me at (850) 487-2231.

Sincerely,



April D. Williford
Environmental Specialist
Office of Intergovernmental Programs

/adw

CC: Mark Latch, Recreation and Parks
Ron Mezich, Marine Resources
Hamilton Owen, Siting
Alisha Simpson, Northeast District
Fritz Wettstein, Marine Resources

COUNTY: Duval

Message:

DATE: 10/03/97
 COMMENTS DUE-2 WKS: 10/18/97
 CLEARANCE DUE DATE: 11/17/97
 SAI#: FL9710020730C

STATE AGENCIES	WATER MANAGEMENT DISTRICTS	OPB POLICY UNITS
Community Affairs Environmental Protection X OTED State Transportation	St. Johns River WMD <div style="text-align: center;">  </div> State of Florida Clearinghouse	Environmental Policy/C & ED

The attached document requires a Coastal Zone Management Act/Florida Coastal Management Program consistency evaluation and is categorized as one of the following:

- Federal Assistance to State or Local Government (15 CFR 930, Subpart F). Agencies are required to evaluate the consistency of the activity.
- Direct Federal Activity (15 CFR 930, Subpart C). Federal Agencies are required to furnish a consistency determination for the State's concurrence or objection.
- Outer Continental Shelf Exploration, Development or Production Activities (15 CFR 930, Subpart E). Operators are required to provide a consistency certification for state concurrence/objection.
- Federal Licensing or Permitting Activity (15 CFR 930, Subpart D). Such projects will only be evaluated for consistency when there is not an analogous state license or permit.

Project Description:

U.S. Department of Energy - Scoping Letter for Jacksonville Electric Authority Circulating Fluidized Bed Combustor Project - Duval County, Florida.

To: Florida State Clearinghouse Department of Community Affairs 2555 Shumard Oak Boulevard Tallahassee, FL 32399-2100 (850) 922-5438 (SC 292-5438) (904) 414-0479 (FAX)	EO. 12372/NEPA <input checked="" type="checkbox"/> No Comment <input type="checkbox"/> Comments Attached <input type="checkbox"/> Not Applicable	Federal Consistency <input checked="" type="checkbox"/> No Comment/Consistent <input type="checkbox"/> Consistent/Comments Attached <input type="checkbox"/> Inconsistent/Comments Attached <input type="checkbox"/> Not Applicable
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From: _____
 Division/Bureau: OTTED
 Reviewer: M. Blakely
 Date: 10/6/97

COUNTY: Duval

Message:

DATE: 10/03/97
 COMMENTS DUE-2 WKS: 10/18/97
 CLEARANCE DUE DATE: 11/17/97
 SAI#: FL9710020730C

STATE AGENCIES	WATER MANAGEMENT DISTRICTS	OPB POLICY UNITS
Community Affairs Environmental Protection OTED X State Transportation	St. Johns River WMD BEONAT	Environmental Policy/C & ED DUVAL SAI-DOE 975210 OCT 17 11 24 AM '97

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Project Description:

U.S. Department of Energy - Scoping Letter for Jacksonville Electric Authority Circulating Fluidized Bed Combustor Project - Duval County, Florida.

RECEIVED
 OCT 28 1997

State of Florida Clearinghouse

To: Florida State Clearinghouse
 Department of Community Affairs
 2555 Shumard Oak Boulevard
 Tallahassee, FL 32399-2100
 (850) 922-5438 (SC 292-5438)
 (904) 414-0479 (FAX)

EO. 12372/NEPA

- No Comment
- Comments Attached
- Not Applicable

Federal Consistency

- No Comment/Consistent
- Consistent/Comments Attached
- Inconsistent/Comments Attached
- Not Applicable

From:

Division/Bureau:

Historical Resources

Reviewer:

[Signature] *Laura A. Kammerer*

Date:

10/20/97

10-21-97



P.O. Box 1089
Lake City, FL 32056-1089
October 13, 1997

Ms. Keri Akers
Florida State Clearinghouse
Department of Community Affairs
2255 Shumard Oak Blvd.
Tallahassee, FL 32399-2100

RECEIVED
OCT 16 1997

State of Florida Clearinghouse

Subject: SAI # FL9710020730C
JEA

Dear Ms. Akers:

Based on the information provided, we find that the subject project does not have a direct impact on the State Transportation System. The project has been reviewed under Presidential Executive Order 12372 and the Florida Coastal Zone Management Program for consistency for the following:

- Florida Transportation Plan, modal systems and work program plans directly related to this project.
- Level of Service Standards
- Access Management Standards
- Right-of-way costs and advanced acquisition
- Intergovernmental coordination
- Chapters 334 and 339, Laws of Florida

A re-evaluation of this project will be conducted during the environmental documentation or permitting stage, as required. Future consistency of this project will be dependent upon the proper consideration of our comments offered in this and subsequent reviews.

If you have any questions regarding this response, please contact me at SC 881-3682.

Sincerely,

James W. Killian
Transportation Statistics Administrator

cc: Aage Schroder
Sandra Whitmire



COUNTY: Duval

DATE: 10/03/97
 COMMENTS DUE-2 WKS: 10/18/97
 CLEARANCE DUE DATE: 11/17/97
 SAI#: FL9710020730C

Message:

STATE AGENCIES	WATER MANAGEMENT DISTRICTS	OPB POLICY UNITS
Community Affairs Environmental Protection OTED State X Transportation	St Johns River WMD	Environmental Policy/C & ED

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Project Description:

U.S. Department of Energy - Scoping Letter for Jacksonville Electric Authority Circulating Fluidized Bed Combustor Project - Duval County, Florida.

To: Florida State Clearinghouse
 Department of Community Affairs
 2555 Shumard Oak Boulevard
 Tallahassee, FL 32399-2100
 (850) 922-5438 (SC 292-5438)
 (904) 414-0479 (FAX)

EO. 12372/NEPA

- No Comment
- Comments Attached
- Not Applicable

Federal Consistency

- No Comment/Consistent
- Consistent/Comments Attached
- Inconsistent/Comments Attached
- Not Applicable

From:

Division/Bureau: _____

Reviewer: _____

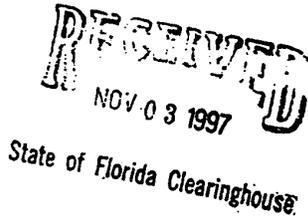
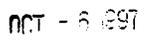
Date: _____

JEA EIS

COUNTY: Duval

Message:

DATE: 10/03/97 *UJM*
 COMMENTS DUE-2 WKS: 10/18/97 *mb*
 CLEARANCE DUE DATE: 11/17/97
 SAI#: FL9710020730C

STATE AGENCIES	WATER MANAGEMENT DISTRICTS	OPB POLICY UNITS
Community Affairs Environmental Protection OTED State Transportation	X St. Johns River WMD <div style="text-align: center;">  </div>	Environmental Policy/C & ED <div style="text-align: center;">  </div>

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Project Description:

U.S. Department of Energy - Scoping Letter for Jacksonville Electric Authority Circulating Fluidized Bed Combustor Project - Duval County, Florida.

To: Florida State Clearinghouse
 Department of Community Affairs
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 Tallahassee, FL 32399-2100
 (850) 922-5438 (SC 292-5438)
 (904) 414-0479 (FAX)

EO. 12372/NEPA

Federal Consistency

- | | |
|--|---|
| <input type="checkbox"/> No Comment | <input checked="" type="checkbox"/> No Comment/Consistent |
| <input type="checkbox"/> Comments Attached | <input type="checkbox"/> Consistent/Comments Attached |
| <input type="checkbox"/> Not Applicable | <input type="checkbox"/> Inconsistent/Comments Attached |
| | <input type="checkbox"/> Not Applicable |

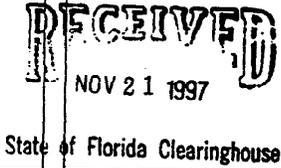
From:

Division/Bureau: Policy & Planning
 Reviewer: Margaret H. Spontak
 Date: 10-27-97

COUNTY: Duval

DATE: 10/03/97
 COMMENTS DUE-2 WKS: 10/18/97
 CLEARANCE DUE DATE: 11/17/97
 SAI#: FL9710020730C

Message:

STATE AGENCIES	WATER MANAGEMENT DISTRICTS	OPB POLICY UNITS
Community Affairs Environmental Protection OTED State Transportation	St. Johns River WMD	X Environmental Policy/C & ED
		

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EO. 12372/NEPA

Federal Consistency

- No Comment
- Comments Attached
- Not Applicable

- No Comment/Consistent
- Consistent/Comments Attached
- Inconsistent/Comments Attached
- Not Applicable

From:

Division/Bureau: EOG/OPBENV
 Reviewer: [Signature]
 Date: Nov. 18, 1997



Northeast Florida Regional Planning Council

Baker • Clay • Duval • Flagler • Nassau • Putnam • St. Johns

9143 Philips Highway, Suite 350, Jacksonville, Florida 32256

(904)363-6350 FAX (904) 363-6356

Suncom 874-6350 Suncom FAX 874-6356

RECEIVED
OCT 27 1997

October 24, 1997

Florida State Clearinghouse
Department of Community Affairs
2555 Shumard Oak Boulevard
Tallahassee, Florida 32399-2100

State of Florida Clearinghouse

Att.: Glenn Church

SAI#: FL9710020730C Scoping Letter for Jacksonville Electric Authority Circulating
Fluidized Bed Combustor Project - Duval County, Florida.

The Northeast Florida Regional Planning Council staff has reviewed the above cited Direct Federal Activity. The attached local response or comment was received.

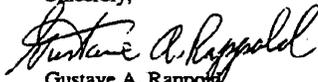
Based on the information contained in the Project Description and after a review of the Comprehensive Regional Policy Plan (CRPP) goals and policies the NEFRPC staff finds the proposal to be "consistent" with the CRPP and in accord with the following policies:

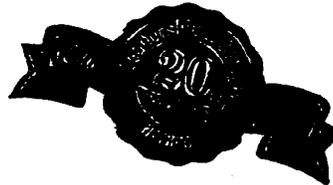
Policy: 17.1.1.3. Local governments should plan for the upgrading of existing public facilities where needed.

Policy: 17.2.1.2. Provisions for necessary public facilities should be made in advance of anticipated development to reduce the cost of such facilities.

This Federal Activity generally conforms with the other policies, plans, and programs of the Northeast Florida Regional Planning Council and the Northeast Florida Regional Planning Council staff has no objection to the above cited Direct Federal Activity.

Sincerely,


Gustave A. Rappold
ICAR Coordinator



Enclosures

Affirmative Action and Equal Opportunity Employer

FLORIDA STATE CLEARINGHOUSE
RPC INTERGOVERNMENTAL COORDINATION
AND RESPONSE SHEET

SAI #: FL9710020730C

DATE: 10/03/97

COMMENTS DUE TO CLEARINGHOUSE: 11/02/97

AREA OF PROPOSED ACTIVITY: COUNTY: Duval County CITY: Jacksonville

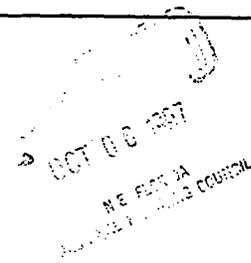
FEDERAL ASSISTANCE DIRECT FEDERAL ACTIVITY FEDERAL LICENSE OR PERMIT OCS

PROJECT DESCRIPTION

U.S. Department of Energy - Scoping Letter for Jacksonville Electric Authority Circulating Fluidized Bed Combustor Project - Duval County, Florida.

ROUTING:

RPC
X NE Florida RPC



PLEASE CHECK ALL THE LOCAL GOVERNMENTS BELOW FROM WHICH COMMENTS HAVE BEEN RECEIVED; ALL COMMENTS RECEIVED SHOULD BE INCLUDED IN THE RPC'S CLEARINGHOUSE RESPONSE PACKAGE. IF NO COMMENTS WERE RECEIVED, PLEASE CHECK "NO COMMENT" BOX AND RETURN TO CLEARINGHOUSE.

COMMENTS DUE TO RPC: 10/24/97

 Duval County

NO COMMENTS:

(IF THE RPC DOES NOT RECEIVE COMMENTS BY THE DEADLINE DATE, THE RPC SHOULD CONTACT THE LOCAL GOVERNMENT TO DETERMINE THE STATUS OF THE PROJECT REVIEW PRIOR TO FORWARDING THE RESPONSE PACKAGE TO THE CLEARINGHOUSE.)

NOTES:

ALL CONCERNS OR COMMENTS REGARDING THE ATTACHED PROJECT (INCLUDING ANY RPC COMMENTS) SHOULD BE SENT IN WRITING BY THE DUE DATE TO THE CLEARINGHOUSE. PLEASE ATTACH THIS RESPONSE FORM AND REFER TO THE SAI # IN ALL CORRESPONDENCE.

IF YOU HAVE ANY QUESTIONS REGARDING THE ATTACHED PROJECT, PLEASE CONTACT THE STATE CLEARINGHOUSE AT (904) 922-5438 OR SUNCOM 272-5438.

PLANNING AND DEVELOPMENT DEPARTMENT

Florida Theatre Building, Suite 700, 128 East Forsyth Street, Jacksonville, Florida 32202
Telephone (904) 630-1900 Fax (904) 630-2912



October 10, 1997

RECEIVED
OCT 14 1997
PLANNING AND DEVELOPMENT DEPT.

Mr. Michael Brown
Northeast Florida Regional Planning Council
9143 Philips Highway, Suite 350
Jacksonville, Florida 32256

**RE: SAI#: FL9710020730C—DESIGN, CONSTRUCTION AND OPERATION OF A
NE COMBUSTION SYSTEM TO REPOWER AN EXISTING STEAM TURBINE,
UNIT 2, JACKSONVILLE ELECTRIC AUTHORITY'S NORTHSIDE
GENERATING SYSTEM**

Dear Mr. Brown:

In response to your recent request, please be advised that the Planning and Development Department endorses this project.

Sincerely,

A handwritten signature in black ink, appearing to read "John H. Crofts", written over a large, stylized initial "J".

John H. Crofts, AICP
Chief, Comprehensive Planning Division

Attachment

JHC/cds

OUR MISSION—To continually enhance the quality of life for a unified Jacksonville through visionary leadership and citizen involvement while providing necessary and cost effective services to all citizens.