

would rust and the roof would fail, causing the structural integrity to degrade. Similarly, the floor and walls of the tank would degrade over time. Rainwater would pour into the exposed tank, flushing contaminants from the residual waste in the tanks and eventually carrying these contaminants into the groundwater. Contamination of the groundwater would occur much more quickly than it would if the tank were backfilled and the residual waste bound with the backfill material.

S.7 Alternatives Considered, But Not Analyzed

S.7.1 MANAGEMENT OF TANK RESIDUALS AS HIGH-LEVEL WASTE

TC | The alternative of managing the tank residuals as HLW is not appropriate, in light of the provisions of DOE Order 435.1 and the State-approved General Closure Plan for a regulatory approach based on the determination that the residuals can be managed as other than HLW through the Waste Incidental to Reprocessing Process, as discussed in Section S.2.4.

EC | The waste incidental to reprocessing designation does not create a new radioactive waste type. The terms "incidental waste" or "waste incidental to reprocessing" refer to a process for identifying waste streams that might otherwise be considered HLW due to their origin, but can be managed as LLW or transuranic waste, if the waste incidental to reprocessing requirements contained in DOE Manual 435.1-1 are met. The goal of the waste incidental to reprocessing determination process is to safely manage a limited number of reprocessing waste streams that do not warrant geologic repository disposal because of their low threat to human health or the environment. Although the technical alternatives of managing tank residuals under the General Closure Plan would likely be the same as those that would apply to managing residuals as HLW, the application of regulatory requirements would be different.

TC | As described in the General Closure Plan, DOE will determine whether the residual waste meets

the waste incidental to reprocessing requirements of DOE Manual 435.1-1, which entail a step for removing key radionuclides to the extent that is technically and economically practical, a step for incorporating the residues into a solid form, and a process for demonstrating that appropriate disposal performance objectives are met. The technical alternatives evaluated in the EIS represent a range of stabilization and tank cleaning techniques. The radionuclides in residual waste would be the same whether the material is classified as HLW, LLW, or transuranic waste; however, the regulatory regime would be different.

DOE must demonstrate its ability to meet certain performance objectives before SCDHEC will approve a Closure Module. Appendix C of the General Closure Plan describes the process DOE used to determine the performance objectives (dose limits and concentrations established to be protective of human health) incorporated in the General Closure Plan. As described in Chapter 7 of this EIS, DOE will establish performance objectives for the closure of each HLW tank. In the General Closure Plan, DOE considered dose limits and concentrations found in HLW management requirements (40 CFR 191 and 197, 10 CFR 60 and 63) in defining the overall performance standard. DOE considered the HLW management dose limits and concentrations as performance indicators of the ability to protect human health and the environment, even though the residual would not be considered HLW. That evaluation (described in Appendix C of the General Closure Plan) identified numerical performance standards (concentrations or dose limits for specific radiological or chemical constituents released to the environment) based on the requirements and guidance. Those numerical standards apply to all exposure pathways and to specific media (air, groundwater, and surface water) at different points of compliance and over various periods during and after closure.

If DOE determines through the waste incidental to reprocessing process, discussed in Section S.2.4, that the tank residues cannot be managed as expected, as LLW, or alternatively

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EC | as transuranic waste, the residues would be managed as HLW. The technical alternatives for managing the residues as HLW, however, would be the same as those for managing the residues under the LLW requirements. Thus, DOE expects that the potential environmental impacts that could result from managing the residues under the LLW requirements would be representative of the impacts if the HLW standards were applicable. For these reasons, this EIS does not present the management of tank residues as HLW as a separate alternative.

S.7.2 OTHER ALTERNATIVES CONSIDERED, BUT NOT ANALYZED

TC | DOE considered the alternative of delaying closure of additional tanks, pending the results of research. For the period of delay, the impacts of this approach would be the same as the No Action Alternative. DOE continues to conduct research and development efforts aimed at improving closure techniques. DOE's evaluation of the No Action Alternative presents the impacts of delaying closure.

TC | DOE considered an alternative that would represent grouting of certain tanks and removal of others. DOE has separately examined the impacts of both tank removal and grouting. Depending on the ability of cleaning to meet performance requirements for a given tank, the decision makers may elect to remove a tank if it is not possible to meet the performance requirements by using another method. This EIS captures the environmental and health and safety impacts of both options.

TC | **S.8 Comparison of Environmental Impacts Among Alternatives**

Closure of the HLW tanks would affect the environment, as well as human health and safety, during the period of time when work is being done to close the tanks and after the tanks have been closed. For this EIS, DOE has defined the period of short-term impacts to be from the year 2000 through about 2030, or the period during which the HLW tanks would be

closed. Long-term impacts would be those resulting from the eventual release of residual waste contaminants from the stabilized tanks to the environment. In this EIS, DOE has estimated these impacts over a period of 10,000 years.

S.8.1 SHORT-TERM IMPACTS

DOE evaluated short-term impacts of the tank closure alternatives on a number of environmental media. DOE also characterized the employment required for each alternative and estimated the cost to close a HLW tank using each alternative. TC

DOE compared impacts in the following areas:

- Geologic and Water Resources
- Nonradiological Air Quality
- Radiological Air Quality
- Ecological Resources
- Land Use
- Socioeconomics
- Cultural Resources
- Worker and Public Health Impacts
- Environmental Justice
- Transportation
- Waste Generation
- Utilities and Energy Consumption
- Accidents

In general, the No Action Alternative has the least impact on the environment over the short term, the Clean and Remove Tanks Alternative has the greatest, and the impacts of the Stabilize Tanks Alternative falls in between. Table S-2 shows those areas in which there are notable differences in impacts among the alternatives. TC

For the short term, No Action means continuing normal tank farm operations, including waste transfers, but not closing any tanks. The impacts, in terms of radiological and nonradiological air and water emissions and human health and safety, are the least of the three alternatives and in all cases are very small.