

Preparing for

CHAPTER 1

Purpose
and Need
for Action

CHAPTER 2

Policy
History

Implementing a Decision

Comparison of Alternatives

CHAPTER 3
Comparison
of
Alternatives

CHAPTER 4
Implementation
and Responses
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a Decision

Assessing the Environmental Conditions

CHAPTER 5
Affected
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for Making a
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Choices for Managing

CHAPTER 6
Governance

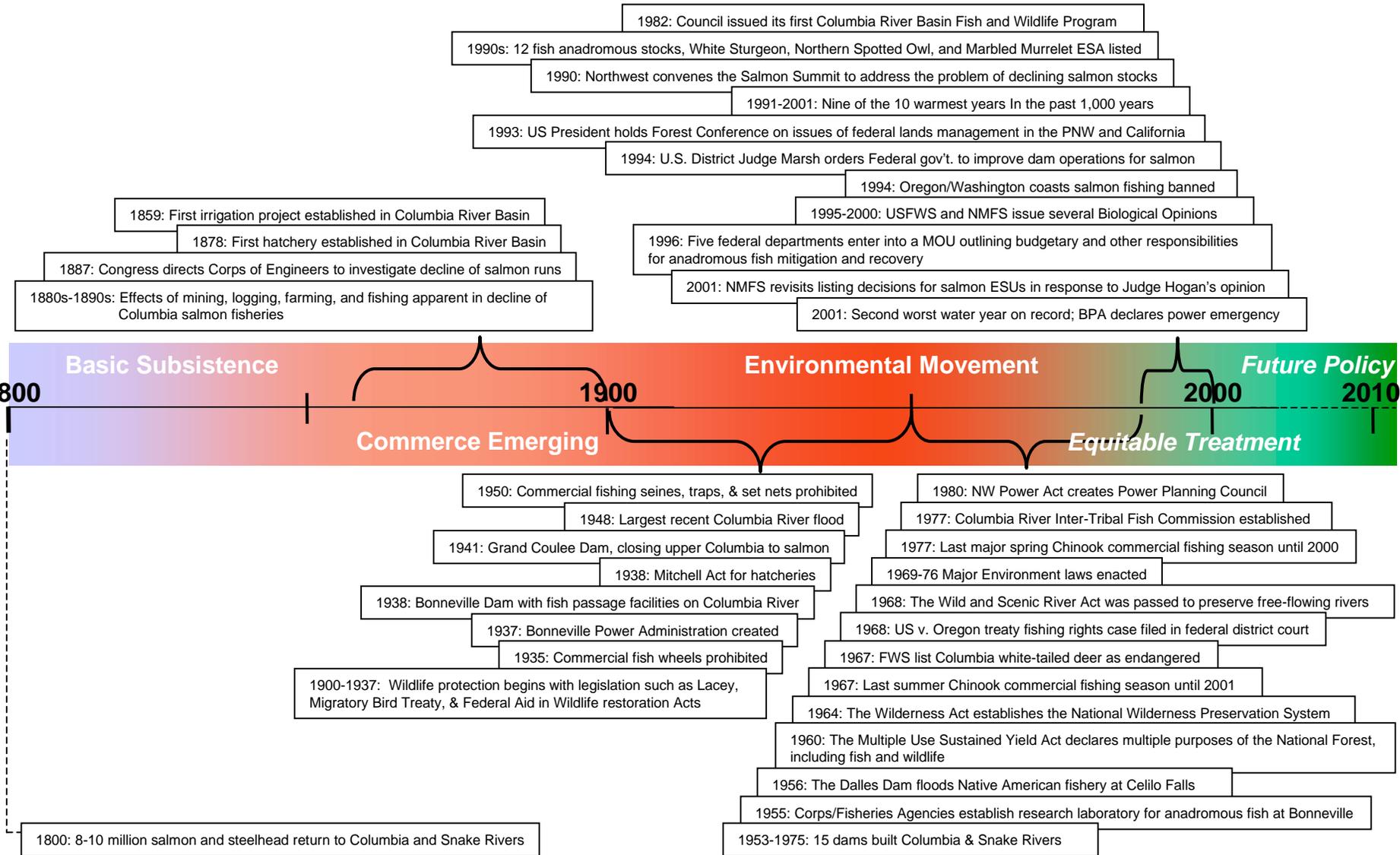
the Fish & Wildlife
Mitigation & Recovery
Efforts

Chapter 2

*BPA Service Territory &
Columbia River Basin*

*Fish and Wildlife
Policy Evolution
in the Pacific Northwest
Region*

Figure 2-1: Shifts in Public Policy Direction and Key Events



CHAPTER 2 – FISH AND WILDLIFE POLICY DEVELOPMENT

- **Describes the evolution of fish and wildlife policy over time**, through
 - Basic Subsistence,
 - Land Claims and Commercial Development,
 - Federal Intervention, and
 - The Period of Statutory "Equitable Treatment."
- **Provides a "snapshot" of recent efforts to:**
 - develop policy(ies) to mitigate and recover fish and wildlife, and
 - establish processes for managing those efforts.

This chapter focuses on describing historical and recent policy-level decisions that have affected fish and wildlife populations throughout the Region (see Figure 2-1).

2.1 INTRODUCTION

We may be accustomed to thinking of public policy as long, formal documents developed by an anonymous group of government officials. However, public policy—principles that guide and shape decisionmaking by a controlling authority—is as old as civilization.

To understand the issues and to make sound decisions on a future **Policy Direction** for the mitigation and recovery efforts regarding fish and wildlife populations in the Region, decisionmakers must understand three things:

- where we have been,
- where we are now, and
- what policy options are available for the future.

This chapter offers an overview of how policy regarding fish and wildlife has developed over the centuries, up to and including today.

In reading these sections, please keep in mind that we have worked to report data as objectively as possible. Analyzing history always presents the problem of which events to include and which ones to exclude, because there are a myriad of details to consider. We have worked diligently to include the history of policies and practices that have been the most influential in leading the Region to where we are today and establishing the range of choices from which we must now choose. To minimize subjective and partial analysis, we have tried to keep focused on what has been done and what happened to the environment as a result. Our goal was to present enough history so we can learn from past decisions and develop the best choices for the future.